

## **Trust Board Paper X**

| To:             | Trust Board                 |
|-----------------|-----------------------------|
| From:           | John Adler, Chief Executive |
| Date:           | 27 <sup>th</sup> June 2013  |
| CQC regulation: | N/A                         |

Title: Update on UHL's FT application

**Author/Responsible Director:** Helen Harrison, FT Programme Manager / John Adler, Chief Executive

## **Purpose of the Report:**

This FT application update is intended to give an overview of where the Trust is in the Foundation Trust (FT) application process and provide assurance that the key products are being delivered on time.

## The Report is provided to the Board for:

| Decision  |   | Discussion  | Х |
|-----------|---|-------------|---|
| Assurance | Х | Endorsement |   |

### **Summary / Key Points:**

- UHL's FT timeline is set out in the Trust 2013/14 Annual Operating Plan
- The timeline would see an authorisation date of 1<sup>st</sup> April 2015
- This timeline pre-dates the approval model set out in guidance issued by the NHS Trust Development Authority (NTDA) in the form of 'Delivering High Quality Care for Patients - The Accountability Framework for NHS Trust Boards
- A further review of the timeline is required to ensure alignment with the NTDA approvals model, the LLR Better Care Together Programme and the Trust's reconfiguration and improvement and innovation framework prior to final agreement of the Trust's FT application timeline with the NTDA

#### **Recommendations:**

The Trust Board is:

- Invited to seek assurance from executive colleagues in relation to the progress reported in the FT Progress Report for week ending 21<sup>st</sup> June 2013
- Note that a further review of the timeline is required to ensure alignment with the NTDA
  approvals model, the LLR Better Care Together Programme and the Trust's reconfiguration
  and improvement and innovation framework is to be undertaken prior to final agreement of
  the Trust's FT application timeline with the NTDA

**Previously considered at another corporate UHL Committee?** FT application updates received fortnightly by the FT Programme Board

Strategic Risk Register: Yes Performance KPIs year to date: N/A

Resource Implications (eg Financial, HR): No

**Assurance Implications:** Yes

Patient and Public Involvement (PPI) Implications: No

Stakeholder Engagement Implications: Yes

**Equality Impact: None** 

Information exempt from Disclosure: None

**Requirement for further review?** FT application updates to be presented to the Trust Board on a monthly basis

This progress report is intended to give an overview of where the Trust is in the Foundation Trust (FT) application process and provide assurance that the key products are being delivered on time.

## The overarching FT timeline

In *Delivering High Quality Care for Patients: The Accountability Framework for NHS Trust Boards* the NHS Trust Development Authority (NTDA) set out three stages of development and assurance for FT applications:

### Stage 1: Diagnosis & due dilligence

Establishing a baseline against which to build an FT application

Stage 2: Development & application

Testing and scrutiny of trust plans and personnel

Stage 3: Assurance & approval

Reaching a decision on readiness for Monitor's assessment

Proceed to Monitor assessment

## UHL's FT timeline - as set out in the Trust's 2013/14 Annual Operating plan

| Date   | High level milestones  |  |  |  |
|--|--|--|--|--|
| 21 <sup>st</sup> Jan – 1 <sup>st</sup> Feb 2013      | HDD1 review  |  |  |  |
| 21 <sup>st</sup> Jan – 31 <sup>st</sup> Mar 2013     | Better Care Together (BCT) economic modelling                                  |  |  |  |
| 1 <sup>st</sup> Mar – 23 <sup>rd</sup> Dec 2013      | Cost, prioritise and plan the implementation of the Strategic Direction        |  |  |  |
| 7 <sup>th</sup> Jan – 23 <sup>rd</sup> Dec 2013      | Develop multi year CIP plans inc quality impact assessments, project plans etc |  |  |  |
| 5 <sup>th</sup> Aug – 28 <sup>th</sup> Oct 2013      | BCT public consultation  |  |  |  |
| 21 <sup>st</sup> Oct – 12 <sup>th</sup> Dec 2013     | 2 <sup>nd</sup> independent review of the QGF                                  |  |  |  |
| 10 <sup>th</sup> Jan – 28 <sup>th</sup> Mar 2014     | FT public consultation & UHL Strategic Direction consultation                  |  |  |  |
| 10 <sup>th</sup> – 21 <sup>st</sup> Mar 2014         | HDD2 review  |  |  |  |
| 27 <sup>th</sup> Jan – 20 <sup>th</sup> Mar 2014     | 2 <sup>nd</sup> independent review of the BGM                                  |  |  |  |
| 1 <sup>st</sup> Jul 2014                             | Submit final FT application documents to the NTDA                              |  |  |  |
| 1 <sup>st</sup> Dec 2014 – 31 <sup>st</sup> Mar 2015 | Monitor assessment (tbc – timescales subject to confirmation from the NTDA)    |  |  |  |
| 1 <sup>st</sup> Apr 2015                             | Potential authorisation date   |  |  |  |

### Programme summary

## **Update on Better Care Together:**

The LLR wide economic modelling commissioned by the Better Care Together (BCT) Programme to assess the affordability of the LLR health economy over the next five years has been completed. The report, produced by McKinsey & Company was received by partner organisations week commencing 8<sup>th</sup> Apr 2013. Economic modelling has been incorporated into the Trust Reconfiguration Strategic Outline Case (SOC) structure and process. Next steps in the development of the SOC include an update Board development session in June and option appraisal in Oct 2013. It is anticipated that the SOC will be finalised in Feb 2014. Governance arrangements to maintain control of the overall LLR BCT Economic Model were agreed by the BCT Programme Board on 18<sup>th</sup> Apr 2013. The BCT collaborative work streams have been agreed as follows:

| 1. Urgent Care – Simon Freeman         | 2. Planned Care - Dave Briggs |
|--|-------------------------------|
| 3. Long Term Conditions – Toby Sanders | 4. Provider Efficiency        |

Communication and engagement plans are to be developed for the collaborative delivery programmes through Jun / Jul 2013. Consultation timescales are to be agreed. The scope of the delivery programmes have been defined and an interim Programme Director has been appointed. A fixed term 2 year Programme Director post has been advertised.

## **Strategic Transitional Support:**

UHL's Annual Operating Plan sets out how we will deliver key operational and financial targets for 2013/14, but it does not deal with the recognised need for clinical and financial sustainability, the key drivers for which being:

- A configuration of acute services that has evolved in an incremental, fragmented manner and is no longer fit for purpose
- An underlying deficit, in part driven by the above
- Pressures on emergency care flows, that exacerbate and contribute to the deficit
- Protection of elective pathways from the capacity implications of an overheated emergency care process

In order to address the operational imperatives, to progress work on key strategic reconfiguration projects and to provide interim support in delivering our most demanding operational targets, UHL has initiated discussions with the TDA to secure transitional financial support.

The Trust Executive continue to work with commissioning organisations, and in particular with the Leicestershire and Lincoln Area Team, to that end. Of particular urgency is the development of a strategic business case for an expanded Emergency Department. In addition, we are submitting bids to local commissioners to be funded through the 2% non recurrent transformational fund held by commissioners to support and pump prime local improvement initiatives and improvement schemes, in line with the four programmes outlined above.

IBP/LTFM: Executive Lead - Andrew Seddon Work Stream Leads - Helen Seth, IBP - Simon Sheppard, LTFM

### **Progress update:**

### Sustainability:

- 2013/14 transformation bids reviewed at 4<sup>th</sup> June 2013 Executive Strategy Board (ESB)
- Prioritised schemes to be presented at 2<sup>nd</sup> July ESB
- Letter dated 9<sup>th</sup> May 2013 sent to the NTDA / Local Area Team (LAT) setting out the case for £15m of revenue support in 2013/14
- Paper submitted to the NTDA / LAT late May 2013 setting out:
  - o A schematic view of the different work streams and dependencies
  - High level costs (capital and associated revenue) associated with priority reconfiguration plans
  - o A draft timeline for business case development

### IBP/LTFM:

- 2013/14 Annual Operating Plan (AOP) submitted to the NTDA on 5<sup>th</sup> Apr 2013
- UHL / NTDA AOP review meeting held 15<sup>th</sup> Apr 2013.
- Further update to the AOP submitted to the NTDA on 30<sup>th</sup> Apr 2013
- Proposal for the development of the next iteration of the IBP/LTFM presented to the FT Programme Board on 30<sup>th</sup> Apr 2013

### FT Integrated Development Plan:

- Final HDD1 report received 18<sup>th</sup> Apr 2013
- Actions to address the HDD1 recommendations to be included in the FT Integrated Development Plan

| Key products           | RAG              | Outstanding actions | Key milestones |
|------------------------|------------------|---------------------|----------------|
| (Stage 2 – Development | (Deliverability) |                     |                |
| & application)         |                  |                     |                |

| Key products (Stage 2 – Development & application) | RAG<br>(Deliverability)  | Outstanding actions  | Key milestones  |
|--|--|--|---|
| Sustainability                                     | Amber (Some delay but expect to be completed as agreed by ESB on 4 <sup>th</sup> Jun 2013) | <ul> <li>Local transformation bids: mid Jul</li> <li>1<sup>st</sup> cut bids considered by ESB 4<sup>th</sup> Jun 2013</li> <li>Commissioners to be advised of likely value of future submission</li> <li>Further work required on prioritised schemes and obvious gaps in expected schemes to be addressed</li> <li>Exec Strategy Board to review again on 2<sup>nd</sup> Jul 2013 prior to presentation to commissioners by mid Jul</li> </ul> | <b>2<sup>nd</sup> Jul 2013</b><br>Prioritised bids to be<br>reviewed at the 2 <sup>nd</sup><br>Jul 2013<br>ESB      |
|  | Green<br>(on plan)   | <ul> <li>Strategic revenue bid: 31<sup>st</sup> May 2013</li> <li>Submission of 2<sup>nd</sup> strategic transitional support case</li> </ul>  | <b>31</b> st May 2013<br>Submission of the<br>strategic revenue bid   |
|  | Green<br>(on plan)   | <ul> <li>Reconfiguration Options Appraisal: 31<sup>st</sup> Oct 2013</li> <li>Some unavoidable delay in confirming / challenging the planning assumptions between the McKinsey and Finnamore capacity models, refresh to 2012/13 outturn and confirmation on previous scenarios agreed). Delay will be recovered and not impact on the option appraisal milestone</li> </ul>   | 30 <sup>th</sup> Aug 2013<br>31 <sup>st</sup> Oct 2013<br>Completion of the<br>Reconfiguration<br>Options Appraisal |
|  | Green<br>(on plan)   | <ul> <li>Board development sessions to review progress against the development of the Reconfiguration Strategic Outline Case (SOC): * June and Aug 2013</li> <li>Completion of the Reconfiguration SOC (aligned to internal finalisation of the IBP/LTFM): 28<sup>th</sup> Feb 2013</li> </ul>   | <del>15<sup>th</sup> Dec 2013</del><br>28 <sup>th</sup> Feb 2013  |
| IBP/LTFM   | Green<br>(on plan)   | <ul> <li>Board development sessions to review progress against the development of the IBP/LTFM: Jul, Sep, Oct, Dec 2013 and Jan 2014</li> <li>Submit IBP/LTFM for HDD2 review: 24<sup>th</sup> Feb 2014</li> <li>Board approve final IBP/LTFM: 26<sup>th</sup> Jun 2014</li> <li>Submit final FT application documents (inc IBP/LTFM) to NTDA: 1<sup>st</sup> Jul 2014</li> </ul>  | <b>1<sup>st</sup> Jul 2014</b> Submit FINAL FT application docs to the NTDA   |
| Resolution of HDD1 recommendations                 | Green<br>(on plan)   | <ul> <li>Identify Exec leads for HDD1 recommendations:<br/>11<sup>th</sup> June 2013</li> <li>Agree due dates for HDD1 recommendations:<br/>25<sup>th</sup> June 2013</li> <li>Action HDD1 recommendations: 21<sup>st</sup> Feb 2014</li> </ul>  | 21 <sup>st</sup> Feb 2014<br>Submit IBP/LTFM for<br>HDD2  |

Workforce: Executive Lead - Kate Bradley Work Stream Lead - Emma Stevens

## **Progress update:**

## Workforce Plan:

- 2013-2018 Workforce Plan (dated Nov 2012) presented at the Dec 2012 Workforce and Organisational Development Committee and the Executive Team meeting on 18<sup>th</sup> Dec 2012
- 2013/14 workforce details submitted to NTDA as Annex E of the 2013/14 AOP
- Workforce details for 2013/14 reconciled against CIP Plans, commissioner activity plans and other key changes (e.g. QIPP Plans) and diagrammatically represented in a bridge analysis in the 2013/14 AOP

## Organisational Development Plan:

 Organisational Development (OD) Plan first presented at the 29<sup>th</sup> Nov 2012 Trust Board meeting and approved at 28<sup>th</sup> Feb 2013 Trust Board meeting

| Key products<br>(Stage 2 – Development<br>& application) | RAG<br>(deliverability) | Outstanding actions   | Key milestones   |
|--|-------------------------|---|--|
| Workforce Plan   | Green<br>(on plan)      | <ul> <li>Submit quarterly detailed workforce reports to the Board</li> <li>Submit final FT application documents (inc Workforce Plan) to NTDA: 1<sup>st</sup> Jul 2014</li> </ul> | <b>1<sup>st</sup> Jul 2014</b> Submit final FT application doc to the NTDA |
| Organisational Development (OD) Plan                     | Green<br>(on plan)      | <ul> <li>Quarterly updates against the OD Plan to be<br/>presented to the Board: quarterly</li> </ul>   | Quarterly Trust Board review progress against OD plan                      |

Governance: Executive and Work Stream Lead – Stephen Ward

### **Progress update:**

Board Governance Memorandum (BGM):

- Self assessment against the BGM presented at 29<sup>th</sup> Nov 2012 Trust Board meeting for approval
- Capsticks / Good Governance Institute Alliance (GGIA) independent review of the Trust's self assessment against the BGM commenced Nov 2012
- Initial action plan developed, consolidating the actions arising from:
  - o The self-assessment against the BGM
  - o The independent evaluation of Board effectiveness and Director capability conducted by Deloitte
  - A draft Board Development Plan, the interim version of which (prepared by Deloitte) was received by the Trust Board on 20<sup>th</sup> Dec 2012
  - Capsticks / GGIA interim report from their independent review of the Trust's self assessment against the BGM (as presented at 31<sup>st</sup> Jan 2013 Trust Board meeting)
- Final report from Capsticks / GGIA expected still awaited. Report to identify areas for development ahead of a further self assessment against the BGM later on in the year
- Final report from Capsticks / the GGIA to inform a revised set of recommendations / actions

### FT Integrated Development Plan:

- Existing recommendations from the Capsticks / GGIA interim report (currently reflected in the Integrated Development Plan) likely to be superseded
- FT Integrated Development Plan recommendations / actions in relation to the BGM to be updated once the final Capsticks / GGIA report is received
- Board Development Programme approved at the May 2013 Trust Board meeting
- Board effectiveness action plan to be presented at a Board Development session in Jul 2013

| Key products<br>(Stage 2 – Development  | RAG<br>(deliverability) | Outstanding actions   | Key milestones  |
|---|-------------------------|---|---|
| & application)  |                         |   |   |
| Resolution of Capsticks / GGIA recommendations                                  | Green<br>(on plan)      | Action Capsticks / GGIA recommendations   | 30 <sup>th</sup> Nov 2013<br>Complete 2 <sup>nd</sup> self<br>assessment against<br>the BGM                               |
| 2 <sup>nd</sup> self assessment<br>against the BGM                              | Green<br>(on plan)      | <ul> <li>Board development session to review progress against the BGM action plan: Jun 2013</li> <li>Complete 2<sup>nd</sup> self assessment against the BGM: Oct - Nov 2013</li> <li>Board development session to approve the 2<sup>nd</sup> self assessment against the BGM: *Nov 2013</li> <li>Board approve 2<sup>nd</sup> self assessment against the BGM: 19<sup>th</sup> Dec 2013</li> </ul> | 19 <sup>th</sup> Dec 2013 Board approve 2 <sup>nd</sup> self assessment against the BGM                                   |
| 2 <sup>nd</sup> independent review<br>of the self assessment<br>against the BGM | Green<br>(on plan)      | <ul> <li>2<sup>nd</sup> independent review of the self assessment against the BGM: Jan - Mar 2014</li> <li>Board confirm &amp; challenge 2<sup>nd</sup> independent review of the self assessment against the BGM: 27<sup>th</sup> Mar 2014</li> <li>Board approve independent review of the self</li> </ul>  | 24 <sup>th</sup> Apr 2014 Board approve 2 <sup>nd</sup> independent review of the Trust's self assessment against the BGM |

| Key products<br>(Stage 2 – Development<br>& application) | RAG<br>(deliverability) | Outstanding actions                                   | Key milestones |
|--|-------------------------|---|----------------|
|  |                         | assessment against the BGM: 24 <sup>th</sup> Apr 2014 |                |

Quality: Executive Lead – Kevin Harris Work Stream Lead - Sharron Hotson

### **Progress update:**

#### **Quality & Safety Commitment:**

- Quality and Safety Commitment presented at the Dec 2012 Trust Board meeting for approval
- Quarterly updates received by the Quality Assurance Committee from Jan 2013 onwards
- Quality Action Groups established, comprising frontline clinical, operational, managerial support staff and the Trust Board
- Trust board presentations on seven focus areas held Mar and Apr 2013
- Action plans for delivery against the seven 2013 priority focus areas developed
- Publication of the Quality & Safety Commitment May 2013
- Quality & Safety Commitment a key improvement priority in the 2013/14 AOP

### Quality Governance Framework (QGF):

- RSM Tenon independent review of the Trust's self assessment against the QGF commenced Nov 2012
- Action plan to address gaps identified from the self assessment and recommendations from the draft RSM Tenon report presented at the 20<sup>th</sup> Dec 2012 Trust Board meeting
- Final RSM Tenon report presented to the Trust Board at a development session on 31<sup>st</sup> Jan 2013 SHA Quality Review:
- SHA led quality review undertaken on 4<sup>th</sup> & 5<sup>th</sup> Feb 2013
- Recommendations from the review were received on 2<sup>nd</sup> Apr 2013 and shared with the Board *FT Integrated Development Plan:*
- Actions to address the final RSM Tenon and SHA quality review recommendations, captured in the FT Integrated Development Plan:
  - o reviewed at the FT Programme Board meeting on 30<sup>th</sup> Apr 2013
  - o received at the Quality Assurance Committee in May 2013

| Key products<br>(Stage 2 – Development<br>& application)                  | RAG<br>(deliverability) | Outstanding actions  | Key milestones  |
|---|-------------------------|--|---|
| Resolution of RSM Tenon / SHA quality review recommendations              | Green<br>(on plan)      | <ul> <li>Action RSM Tenon / SHA quality review recommendations</li> </ul>  | 31 <sup>st</sup> Jul 2013<br>Complete 2 <sup>nd</sup> self<br>assessment against<br>the QGF                               |
| 2 <sup>nd</sup> self assessment<br>against the QGF                        | Green<br>(on plan)      | <ul> <li>Board development session to review progress against the QGF action plan: Jun 2013</li> <li>Complete 2<sup>nd</sup> self assessment: Jun - Jul 2013</li> <li>Board development session to approve the 2<sup>nd</sup> self assessment against the QGF: 29<sup>th</sup> Aug 2013</li> <li>Board approve 2<sup>nd</sup> self assessment against the QGF: 26<sup>th</sup> Sep 2013</li> </ul> | 26 <sup>th</sup> Sep 2013<br>Board approve 2 <sup>nd</sup><br>self assessment<br>against the QGF                          |
| 2 <sup>nd</sup> independent review of the self assessment against the QGF | Green<br>(on plan)      | <ul> <li>2<sup>nd</sup> independent review of the self assessment against the QGF: Oct – Dec 2013</li> <li>Board confirm &amp; challenge 2<sup>nd</sup> independent review of the self assessment against the QGF: *Nov 2013</li> <li>Board approve independent review of the self assessment against the QGF: 19<sup>th</sup> Dec 2013</li> </ul>   | 19 <sup>th</sup> Dec 2013 Board approve 2 <sup>nd</sup> independent review of the Trust's self assessment against the QGF |

Comms, engagement and membership: Executive Lead - Mark Wightman

Work Stream Lead: Karl Mayes & Tiffany Jones

### **Progress update:**

• The FT Comms and Engagement Strategy, draft Public Consultation Document and Stakeholder Engagement Strategy were presented at the 31<sup>st</sup> Jan 2013 Trust Board meeting

| Key products<br>(Stage 2 – Development<br>& application) | RAG<br>(deliverability) | Outstanding actions  | Key milestones   |
|--|-------------------------|--|--|
| Member and Governor development Strategy                 | Green<br>(on plan)      | <ul> <li>Board approve updated Member and Governor<br/>development Strategy: tbc</li> </ul>  | tbc  |
| FT Comms and<br>Engagement Strategy                      | Green<br>(on plan)      | <ul> <li>Board review updated FT Comms and<br/>Engagement Strategy: 31<sup>st</sup> Oct 2013</li> </ul>  | <b>Jan - Mar 2014</b><br>Undertake FT public<br>consultation       |
| Public consultation                                      | Green<br>(on plan)      | <ul> <li>Board review updated draft public consultation<br/>document: 31<sup>st</sup> Oct 2013</li> <li>Public consultation: Jan - Mar 2014</li> </ul>                   | <b>Jan - Mar 2014</b><br>Undertake FT public<br>consultation       |
| Strategic Direction consultation                         | Green<br>(on plan)      | <ul> <li>Board review draft Strategic Direction<br/>consultation document: 31<sup>st</sup> Oct 2013</li> <li>Strategic Direction consultation: Jan - Mar 2014</li> </ul> | Jan - Mar 2014<br>Undertake Strategic<br>Direction<br>consultation |

## Horizon scanning



NHS foundation trusts: review of 2012/13 performance

<u>Independent report</u> finds Peterborough and Stamford NHS Foundation Trust is clinically sound but financially unsustainable

Monitor <u>announces investigation</u> into four NHS foundation trusts

Monitor and NHS England seek views on first National Tariff for NHS services



Networked: 14 Jun 2013

FTN event: Journey to FT – Communications, 17th Jul 2013, London



Sir David Nicholson <u>announces major review of NHS strategy</u>